

## Agenda

**Meeting: Skipton and Ripon Area Constituency Committee**

**Venue: Remote live broadcast meeting using Microsoft Teams**

**Date: 10am on 17 December 2020**

Pursuant to The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority Police and Crime Panel Meetings) (England and Wales) Regulations 2020, this meeting will be held using video conferencing with a live broadcast to the Council's YouTube site. Further information on this is available on the committee pages on the Council website - <https://democracy.northyorks.gov.uk/>

The meeting will be available to view once the meeting commences, via the following link - [www.northyorks.gov.uk/livemeetings](http://www.northyorks.gov.uk/livemeetings) Recordings of previous live broadcast meetings are also available there.

1. **Apologies for absence**
2. **Minutes of the meeting of the Skipton and Ripon Area Constituency Committee held on 14 October 2020**  
(Pages 4 to 9)
3. **Any Declarations of Interest**
4. **Public Questions or Statements**

Members of the public may ask questions or make statements at this meeting if they have given notice and provided the text to Daniel Harry of Democratic Services (*contact details below*) no later than midday on Monday 14 December 2020. Each speaker should limit themselves to 3 minutes on any item. Members of the public who have given notice will be invited to speak:-

- at this point in the meeting if their questions/statements relate to matters which are not otherwise on the Agenda (subject to an overall time limit of 30 minutes);

- when the relevant Agenda item is being considered if they wish to speak on a matter which is on the Agenda for this meeting.

If you are exercising your right to speak at this meeting, but do not wish to be recorded, please inform the Chairman who will instruct those taking a recording to cease whilst you speak.

5. **Annual Education Report – REPORT** - Report of Stuart Carlton, corporate director of children and young people's service  
(Page 10 to 22)
6. **Public consultation on service changes proposed for the Healthy Child Programme – PRESENTATION** - Report of Richard Webb, corporate director of health and adult services  
(Presentation not yet available)
7. **Committee work programme – REPORT** - Daniel Harry, Democratic Services and Scrutiny Manager, North Yorkshire County Council  
(Pages 23 to 26)
8. **Other business which the Chairman agrees should be considered as a matter of urgency because of special circumstances.**

Barry Khan  
Assistant Chief Executive (Legal and Democratic Services)  
County Hall  
Northallerton

9 December 2020

DH

# SKIPTON AND RIPON AREA CONSTITUENCY COMMITTEE

## Membership

County Councillors (13)			
	<i>Councillors Name</i>	<i>Political Group</i>	<i>Electoral Division</i>
<b>1</b>	ATKINSON, Margaret	Conservative	Masham and Fountains
<b>2</b>	BARRETT, Philip	NY Independents	South Craven
<b>3</b>	CHAMBERS, Mike MBE (Chairman)	Conservative	Ripon North
<b>4</b>	HARRISON, Michael	Conservative	Lower Nidderdale and Bishop Monkton
<b>5</b>	HESELTINE, Robert	Independent	Skipton East
<b>6</b>	IRETON, David (Vice Chairman)	Conservative	North Craven
<b>7</b>	LUMLEY, Stanley	Conservative	Pateley Bridge
<b>8</b>	MARTIN, Stuart MBE	Conservative	Ripon South
<b>9</b>	MULLIGAN, Patrick	Conservative	Airedale
<b>10</b>	QUINN, Gill	Conservative	Mid-Craven
<b>11</b>	SOLLOWAY, Andy	Independent	Skipton West
<b>12</b>	WELCH, Richard	Conservative	Ribblesdale
<b>13</b>	WINDASS, Robert	Conservative	Boroughbridge

## North Yorkshire County Council

### Skipton and Ripon Area Constituency Committee

Minutes of the meeting of the Skipton and Ripon Area Constituency Committee held on 14 October 2020 remotely using MS Teams, commencing at 10am.

This meeting was live broadcast on the North Yorkshire County Council YouTube site and a recording is available using the following link - <https://www.northyorks.gov.uk/live-meetings>

#### **Present:**

County Councillors Margaret Atkinson, Philip Barrett, Mike Chambers MBE (Chairman), Michael Harrison, David Ireton, Stanley Lumley, Stuart Martin MBE, Patrick Mulligan, Gill Quinn, Andy Solloway and Richard Welch.

County Council Officers: Daniel Harry (Democratic Services and Scrutiny Manager), Gary Fielding (Corporate Director, Strategic Resources), Matt O'Neill (Assistant Director, Growth, Planning and Trading Standards), and Sharon Fox (Highways).

Other County Councillors present: David Chance and Carl Les.

Guest speakers: Rt Hon Julian Smith MP.

#### **69. Apologies for absence**

Apologies for absence were received from County Councillors Robert Heseltine and Robert Windass.

#### **70. Minutes**

Considered the minutes of the meeting of the Skipton and Ripon Area Constituency Committee held on 12 March 2020.

#### **Resolved -**

- a. That the Minutes of the meeting of the Skipton and Ripon Area Constituency Committee held on 12 March 2020, having been printed and circulated, be taken as read and confirmed and signed by the Chairman as a correct record.

#### **71. Any Declarations of Interest**

County Councillor Carl Les declared an interest as a member of the board of Welcome to Yorkshire.

#### **72. Attendance of the Rt Hon Julian Smith MP**

The committee Chairman, County Councillor Mike Chambers MBE, welcomed the Rt Hon Julian Smith MP to the meeting and invited him to give an overview to the committee some of his priorities and observations. The key points are as summarised below:

- The need to respond to the increases in Covid-19 infection rates and the increasing burden upon the NHS, particularly hospital admissions during winter

- Concerns about the long-term economic impact of Covid-19 and the support that could be put in to place to ensure economic recovery, particularly for the hospitality industry
- How families could continue to visit and support loved ones in care homes during the pandemic and particularly if there were further restrictions imposed locally or nationally
- The County Council had responded well to the pandemic and was working with a wide range of organisations and authorities to ensure that vulnerable people were supported in their communities
- All of the North Yorkshire MPs have a regular, weekly call with the Chief Executive and Leader of the County Council.

There followed a discussion, in which a number of County Councillors raised their concerns about how any further restrictions and/or local lockdowns may be applied. There was a general agreement that any intervention would need to be granular enough to reflect different local infection rates, how people move around and where they live and work.

Some members also expressed concerns that another period of prolonged restrictions would have a serious negative impact upon the economy and so jobs and people's mental health.

Gary Fielding said that the effective management of the 'Test and Trace' scheme at a local level would help ensure that interventions could be targeted to a particular community or locality, rather than a blanket approach being taken over a wide area.

County Councillor Andy Solloway asked whether more could be done by central and local government to promote healthy lifestyles and so reduce the risk of serious health problems resulting from a Covid-19 infection.

County Councillor Gareth Dadd said that 'Test and Trace' could be supported at a local level but that a sustainable funding stream from central government would be needed.

The Rt Hon Julian Smith MP left the meeting at 10:45am.

### **73. Public Questions or Statements**

A public statement was received from Mr Chris Nash, Chairman of the Dales and Bowland Community Interest Company. As Mr Nash was unable to join the meeting, Daniel Harry read out the statement on his behalf:

As many of you will be aware Dales and Bowland Community Interest Company (D&BCIC) is a volunteer-run not-for-profit company which manages most of the Sunday and Bank Holiday bus network in the Yorkshire Dales area, usually enabling over 30,000 passenger journeys per year.

The net cost of providing the network is around £100,000 – of which around £24,000 is funded by West Yorkshire Combined Authority for cross-boundary services, whilst NYCC's contribution is limited to relatively small (but valuable) contributions from the Locality Fund with no funding from Integrated Passenger Transport. This is due to the policy in the Local Transport Plan (LTP) dating from 2016, which says that Sunday and leisure bus services will not be supported.

We believe that in the current circumstances this policy needs to be urgently reviewed to allow more flexibility in the allocation of funding and help secure existing services at risk of withdrawal. DalesBus services generate the following benefits,

which will be of even greater importance in 2021 in the aftermath of the pandemic – they:

- ensure access to the Dales for visitors from all parts of society, particularly those without access to a car, thereby facilitating and encouraging their enjoyment of the area and helping to improve wellbeing and mental health.
- help protect the environment from congestion and pollution. Nearly half of our passengers have a car which could have been used for their journey. The impact of the global climate emergency should not be underestimated, and public transport has an important role in reducing harmful emissions – this must now be seen as an urgent priority.
- enhance the social and economic wellbeing of local communities, by enabling them to travel on Sundays for work, social or leisure purposes and by bringing spending to them (bus users are estimated to spend on average £10 per visit to the Dales).
- D&BCIC DalesBus services have in recent years become dependent on short-term funding and one-off donations, and therefore are at constant risk of withdrawal. We currently have around a £60,000 funding gap for next year, and ask that NYCC assist in providing some funding to help us tackle the issues mentioned above.
- In addition, we would like to draw your attention to the recent loss, as a result of Covid-19, of two previously commercially-operated bus services in the area – Saturday service 75 between Skipton and Malham, and the Sunday service on route 24 between Harrogate and Pateley Bridge. Both services were well-used and important to both local communities and visitors.

A response was submitted by Ian Fielding (Assistant Director, Business and Environment Services, NYCC). It was read out by Daniel Harry:

The Dales and Bowland Community Interest Company are to be congratulated for their ongoing hard work in providing additional public transport options and opportunities to the Yorkshire Dales and other rural communities.

Public transport operates commercially in urban areas where the demand provides services seven days per week, but in rural areas the demand is often insufficient to be attractive to commercial operators, and other solutions are needed. When the market fails, the County Council has a power to subsidise public transport and North Yorkshire County Council spends over £1.5m p.a. of Council funds providing local bus services to areas of North Yorkshire that would otherwise not have any service. Last year, approximately 1.3million people benefited by travelling on services provided by North Yorkshire County Council.

The request put to the Committee today is that the Council reverse its policy not to provide financial support to Sunday bus services. It is acknowledged that this would provide benefits, but the policy exists as a way of prioritising the limited funding within the Council towards areas of greatest benefit. The Council's approach to subsidising public transport is to provide residents with access to essential services such as shops, markets and healthcare facilities. To redirect funding towards Sunday and leisure bus services would mean that others, often the elderly and the more vulnerable, would be denied the vital transport they need for living, and is therefore not something that can be justified.

Despite this, the statement presented to the Committee refers to the contributions made from Locality Budgets and it is worth highlighting to Members that this remains as a means of Council support, where Members feel it appropriate, for things such as Sunday services that otherwise may fall outside the normal policy framework.

The committee then discussed the matter, with key points summarised as below.

- The work of the Dales and Bowland Community Interest Company and their commitment to enabling people in rural communities to access transport was praised
- It was recognised that all bus services are in need of additional funding
- Funding for bus services is finite and has to be targeted at the in-week services, which enable people to attend appointments, go to work and school and access various services. This is in line with the County Council policy
- A number of County Councillors have used some of their Locality Budgets to provide additional financial support for the no.24 service.

County Councillor Carl Les said that a similar debate was due to take place at the meeting of the Richmond (Yorks) ACC later this afternoon. He said that the Local Government Review offered opportunities for more funding and decision-making powers to be devolved down to the ACCs, which would enable them to better respond to locally identified need and help shape their local area.

County Councillor Mike Chambers MBE summed up the discussions and thanked Mr Chris Nash for his public statement.

**Resolved -**

- a. That the issues raised by Mr Chris Nash in his statement be passed onto the Rural Commission as part of their consideration of the challenges of living and working in rural North Yorkshire.

Gary Fielding left the meeting at 11.00am.

**74. Round table**

Considered -

An opportunity for all of the committee members to raise any issues of local concern and strategic relevance to the County Council.

County Councillor Mike Chambers MBE invited members to contribute.

There followed a discussion, with key points being picked up as part of the consideration of the committee work programme, under agenda item 8.

**Resolved –**

- a. That the discussions help inform the development of the committee work programme.

**75. Tourism and economic recovery post pandemic**

Considered -

A presentation by Matt O'Neill, Assistant Director Growth, Planning and Trading Standards on the role of tourism in economic growth and development in the county and the committee area. Also, the efforts been made nationally and locally to assist with economic recovery post-pandemic.

The key points from the presentation are as summarised below:

- Domestic tourism in North Yorkshire generates approximately 30m day visits and 3m staying visitors who spend 11m nights and £623m in the county each year



- Tourism in North Yorkshire supports an estimated 41,200 jobs or 14% of all employment
- North Yorkshire has the 5th highest number of visitors compared with other English Counties
- The decline in output since the pandemic has been the highest since records began
- The North usually takes longer to recover than South of England
- The tourism industry did experience a late season increase as lockdown restrictions were lifted
- The arts, culture and events sector has been one of the hardest hit parts of the economy
- Nearly 25,000 jobs in accommodation and food services have been furloughed from a total of 32,000
- In the long term, there may be structural changes in the visitor economy. The main issue is that it continues to be relatively low value and low wage
- The strategic aspiration should be to grow the value of jobs in the industry and drive up wages and revenues per head or guest.

There followed a discussion, during the course of which County Councillors made the following points:

- There is a real opportunity to compete with overseas holidays and to promote the staycation
- The creative and entertainment industry has suffered due to the lockdown and social distancing. Many of the performers are self-employed and so moved out of the industry so that they could earn a living. The concern is that they may never come back
- Tourism remains a key part of the local economy but more could be done to raise wages and create defined career paths.

County Councillor Patrick Mulligan highlighted the support that Welcome to Yorkshire can provide in driving forward the Yorkshire brand and promoting the area. He praised the new CEO James Mason for the work that he had done in getting the organisation re-focussed and back on a stable financial footing.

County Councillor Gareth Dadd said that there was a need to support this organisation, as it would help capitalise on the assets that we have in the county by providing the private sector with key parts of the infrastructure that they need to thrive.

#### **Resolved –**

- a. To have an update on the performance of the local economy, with a focus upon tourism, hospitality and the creative and entertainment industry at the meeting of the committee on 11 March 2021.

## **76. Committee Work Programme**

Considered -

A report by Daniel Harry, Democratic Services and Scrutiny Manager, outlining the committee work programme.

Daniel Harry introduced the report and asked that Members review the Committee's work programme, taking into account the outcome of discussions on previous agenda items and any other developments taking place across the area.



Daniel Harry noted that the agenda items scheduled for the next meeting of the committee on Thursday 17 December 2020 are:

- Committee discussion with the Rt Hon Julian Smith MP
- Annual Report on school pressures in the area
- Public consultation on services changes proposed for the Healthy Child Programme.

**Resolved -**

- a. That the committee work programme updated as outlined above.

**77. Other business which the Chairman agrees should be considered as a matter of urgency because of special circumstances.**

There was none.

The meeting concluded at 11:40am.

DH



**North Yorkshire County Council  
Skipton and Ripon Area Constituency Committee  
17 December 2020**

**Schools, educational achievement and sustainability**

**1.0 Purpose of the Report**

- 1.1** To inform Members of the local educational landscape, educational achievement and the financial challenges which affect schools in the Skipton and Ripon constituency committee area.

**2.0 Local educational landscape**

- 2.1** There are now 7 primary academies and 4 secondary academies within the Skipton and Ripon constituency area. The academy conversion rate is lower within the constituency area than the county as a whole (10.8% of primary schools in the area compared to 28.3% in North Yorkshire, and 44.5% of secondary schools in the area, compared to 56% in North Yorkshire).

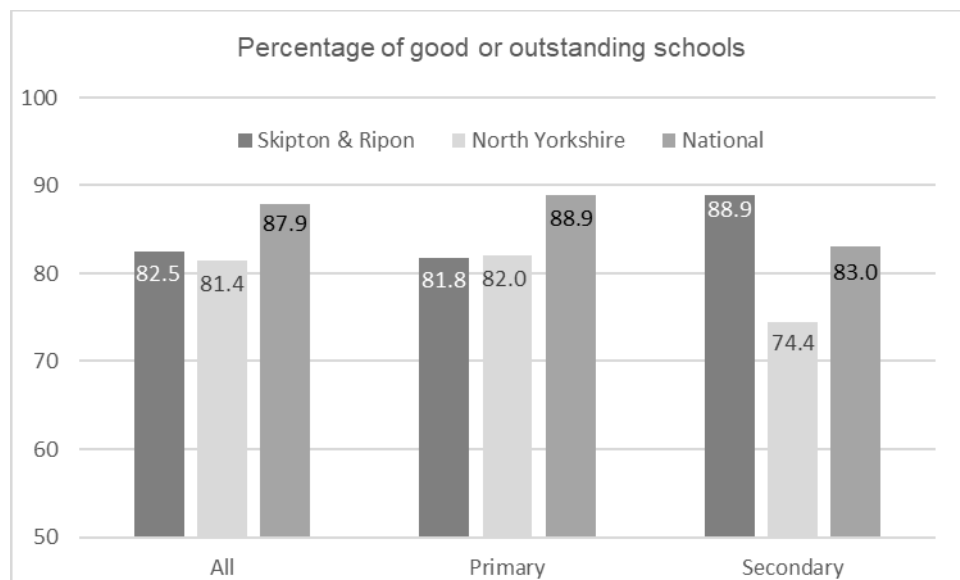
**Summary of schools' status – November 2020**

	<b>Schools in North Yorkshire</b>		<b>Schools in Skipton &amp; Ripon ACC</b>	
Primary Maintained	218	71.7%	58	89.2%
Primary Academy & Free School	86	28.3%	7	10.8%
<b>Total</b>	<b>304</b>		<b>65</b>	
Secondary Maintained	19	44%	5	55.5%
Secondary Academy	24	56%	4	44.5%
<b>Total</b>	<b>43</b>		<b>9</b>	
Special Maintained	8	80%	2	100%
Special Academy	2	20%	0	0%
<b>Total</b>	<b>10</b>		<b>2</b>	
PRU Maintained	4	80%	1	100%
PRU Academy	1	20%	0	
<b>Total</b>	<b>5</b>		<b>1</b>	
<b>Total maintained</b>	<b>249</b>	<b>69%</b>	<b>66</b>	<b>85.7%</b>
<b>Total Academy</b>	<b>113</b>	<b>31%</b>	<b>11</b>	<b>14.3%</b>
<b>Overall Total</b>	<b>362</b>		<b>77</b>	

### 3.0 School standards

#### 3.1 School Ofsted judgements

In the constituency area 82.5 per cent of primary schools are judged good or outstanding by Ofsted, which is above the figure for North Yorkshire but below national benchmarks. Performance is stronger for secondary schools, with 88.9 per cent judged good or outstanding which is above all benchmarks.



Within the constituency area there are 12 primary schools judged 'Inadequate' or 'Requires Improvement' and 1 secondary school judged 'Requires Improvement'.

#### 3.2 Attainment overall

Following the Coronavirus pandemic, pupils in all phases of schooling did not sit formal examinations in 2020. This means that for GCSE and A Levels, pupils' grades are based on centre assessed grades (CAGs) or the grade calculated by the exam board during the standardisation process, whichever is higher. Schools followed rigorous guidance in order to make sure that their CAGs were as accurate as possible. Since government guidance states that 2020 outcomes must not be used for monitoring and accountability purposes, the Local Authority will not be publishing 2020 examination results or outcomes at any key stage. Ofsted inspections have ceased and will not be reinstated until January 2021 at the very earliest. Ofsted 'visits' are being undertaken during the Autumn term in order to gather information about how schools across the country are managing the full return to school. Guidelines for Ofsted inspectors state that the any data used for monitoring purposes must be based on 2019 assessment outcomes and not 2020 data.

#### 3.3 The following sections provide 2019 outcomes on:

- Early Years Foundation Stage Profile – assessment at the end of reception (4-5 year olds)
- Key Stage 2 – assessment at the end of primary school (10-11 year olds)
- Key Stage 4 – assessment at the end of secondary school (15-16 year olds)
- Key Stage 5 – assessment at the end of sixth form college (17-18 year olds)

### 3.4 Early Years Foundation Stage Profile

74.4% of children in the constituency area achieved a Good Level of Development. The level of performance has increased since 2017 and is slightly higher than the North Yorkshire and national average.

Early Years Foundation Stage Profile – percentage achieving a good level of development			
	Skipton & Ripon	North Yorkshire	National
2017	72.0%	71.6%	70.7%
2018	72.9%	72.5%	71.6%
2019	74.4%	72.8%	71.8%

### 3.5 Key Stage 2

64.5% of children in the constituency area achieved the expected level or above in reading, writing and maths combined, which is above the North Yorkshire and slightly lower than the national benchmarks. The level of performance has increased by 3.3% since 2017.

Key Stage 2 - percentage achieving the expected standard or above in reading, writing and maths combined.			
	Skipton & Ripon	North Yorkshire	National
2017	61.2%	58.7%	61.1%
2018	64.7%	62.2%	64.4%
2019	64.5%	63.3%	65.0%

### 3.6 Key Stage 4

The average Attainment 8 score, which measures the achievement of a pupil across eight qualifications, was 55.2. This is higher than the North Yorkshire and national average. Performance has increased slightly in the constituency since 2018.

KS4 – Average Attainment 8 Score			
	Skipton & Ripon	North Yorkshire	National
2017	56.4	49.6	46.3
2018	52.9	48.3	46.6
2019	55.2	48.7	46.7

3.7 The Progress 8 score, which measures a pupil's progress from the end of primary school to the end of secondary school, was 0.35 which is also significantly above all benchmarks (0 is the national average).

KS4 – Average Progress 8 Score			
	Skipton & Ripon	North Yorkshire	National
2017	0.43	0.17	0.00
2018	0.33	0.13	0.00
2019	0.35	0.09	0.00

- 3.8** The percentage achieving a grade 5 or above (grading is 9-1) in English and Maths was 59.7%. This is higher than the National average and the North Yorkshire average. The results in this constituency increased slightly between 2018 and 2019 whereas there was a more modest decrease across North Yorkshire and a small increase in scores nationally.

KS4 – Percentage achieving a grade 5 or above in English and Maths			
	Skipton & Ripon	North Yorkshire	National
2017	62.2%	50.4%	42.6%
2018	57.1%	47.7%	43%
2019	59.7%	47.4%	43.2%

### 3.9 Key Stage 5

The A-level average point score per entry in the constituency was 36.9, which is higher than the North Yorkshire and National averages.

KS5 – A-level average point score per entry			
	Skipton & Ripon	North Yorkshire	National
2017	37.8	33.9	32.3
2018	36.9	32.8	31.8
2019	36.9	33.4	32.2

### 3.10 Not in education, employment or training

There were 1030 young people recorded in Year 11 in this constituency in May 2019 and of this cohort only 5 (0.49%) were not in education, employment or training after leaving school as of January 2020.

## 4.0 Fixed-term and Permanent Exclusions

### 4.1 Fixed-term exclusion incidents

The table below shows the number of fixed-term exclusion incidents for the 2019/20 academic year to 23rd March (lockdown).

Fixed term exclusions				
Academic year	Skipton & Ripon	North Yorkshire	Percentage of North Yorkshire total	Most common reason
2020/21 to 30 November	164	1135	14.5%	
2019/20 (up to 23 March Covid-19 lockdown)	616	4111	14.9%	Persistent disruptive behaviour (52.9%)
2018/19	569	5970	9.5%	Persistent disruptive behaviour (50.4%)
2017/18	764	6,005	12.7%	Persistent disruptive behaviour (60.2%)
2016/17	523	4,583	11.4%	Persistent disruptive behaviour (48.7%)

The pupil population in the constituency area accounts for 17.4% of the North Yorkshire total (14420/82957 in October 2019).

In the 2019/20 school year up to Covid-19 lockdown (23rd March 2020), 616 of the 4111 incidences of fixed-term exclusions in mainstream schools across the county were applied to 190 children and young people who went to schools in the constituency. The current rate of children fixed-term excluded at least once in the year is 1.4% of the mainstream school population in the constituency.

In the 2020/21 academic year to 30 November, there have been a total of 1135 fixed term exclusions for a total of 669 individual children in North Yorkshire, 99 of these children were on roll of mainstream schools in Skipton and Ripon constituency. In the same period last year, there were 1944 fixed-term exclusions for a total of 924 individual children, 148 of these children were on roll of mainstream schools in Skipton and Ripon constituency.

Fixed-term exclusions can be a useful sanction, but frequent use can place pressure on family and foster placements, impacts on achievement, and may lead to risky behaviour while the pupil is not in school during the day.

## 4.2 Permanent exclusions

The table below shows the number of permanent exclusions and the most common reasons for permanent exclusion:

Permanent exclusions				
Academic year	Skipton & Ripon	North Yorkshire	Percentage of North Yorkshire total	Most common reason
2020/21 to 30 November	1	8	12.5%	
2019/20 (up to 23 March Covid-19 lockdown)	7	56	12.5%	Persistent Disruptive Behaviour (4 exclusions)

<b>2018/19</b>	7	87	8.0%	Physical Assault against a pupil (4 exclusions)
<b>2017/18</b>	12	103	11.6%	Persistent Disruptive Behaviour (6 exclusions)
<b>2016/17</b>	7	86	8.1%	Persistent Disruptive Behaviour (6 exclusions)

In the 2020/21 academic year, There have been 8 permanent exclusions to 30 November, 1 of which was for a child from a Skipton and Ripon school.

In the same period last year, there were 20 permanent exclusions, 3 of which were from Skipton and Ripon schools.

- 4.3** From September 2020 the transition of the Pupil Referral Service (PRS) to provide preventative places to reduce the need for secondary exclusions has been introduced. Schools are able to request placements at the PRS as part of a joint education programme for children that are disengaging from mainstream school. The partnership approach between the PRS and school will ensure that children receive the necessary support without a permanent exclusion.

## **5.0 Special Education Needs and Disabilities**

### **5.1 Reshaping of SEN Provision in Skipton & Ripon over the 2019/20 Academic Year**

#### **5.1.1 Targeted Mainstream Provision**

As part of the SEND Strategic Plan for Educational provision 2018-23, it was identified that there was a need to change the model for Enhanced Mainstream School (EMS) to provide greater numbers of full time places for children with an Education, Health and Care (EHC) Plan who were able to access mainstream schooling but with additional support to meet their special educational needs. A new model of provision, Targeted Mainstream Provision (TMP) has been developed which is intended to help the LA meet demand for full time education provision for children with SEND and who have an Education, Health and Care Plan. As the number of children with an EHC Plan continues to rise and demand increases on special school and high cost independent school places, the establishment of full time places in TMP will assist the LA in providing suitable local education provision to meet levels of demand.

Following the required statutory process the decision to implement these changes from September 2020 was approved in August 2020. The number of schools currently approved to operate TMP represents the first phase and it is intended that over the next year further schools will be brought on board to increase the total number of TMP across the county. Grove Road Community Primary School will be the first school to begin operating the new model in the Harrogate district and will be fully operational from January 2021.

Outreach support and intervention for children and young people with SEND will continue to be met by the new SEND multi-disciplinary hubs made up of with specialist staff employed directly by the Local Authority including specialist teachers, practitioners, educational psychologists and therapists. These Hubs have been operational since September 2020 and are working with schools to provide support to children as and when required.



## **5.2 SEN Statistics for Constituency Area**

As of January 2020 there were 482 children living in the constituency area with a North Yorkshire funded EHC plan, 15.7% of the North Yorkshire total. The most common needs for children with a North Yorkshire funded EHC plan living in the area are Autistic Spectrum Disorder (ASD) at 33.4 % and Social, Emotional and Mental Health (SEMH) at 18.7%, and Moderate Learning Disabilities (MLD) at 12.5%.

As of January 2020 school census there were 1364 children recorded as SEN Support from schools in this constituency, 14.8% of the North Yorkshire total. The most common needs for children receiving SEN support in the area are Social, Emotional and Mental Health at 18.8% and Specific Learning Difficulties (e.g. dyslexia) at 23.1%.

## **6.0 Elective Home Education**

As of 30 November there were 765 children recorded as Electively Home Educated (EHE) in North Yorkshire, 105 of which were formerly from a mainstream school in Skipton and Ripon ACC. At the same point last year, there were 594 children EHE in North Yorkshire, 70 formerly from a mainstream school in Skipton and Ripon ACC. This represents a 29% increase in North Yorkshire and a 50% increase in Skipton and Ripon ACC.

Between 1 Sept 2020 to 30 November 2020, 216 children became EHE in North Yorkshire, 30 of which were formerly educated in a mainstream school in Skipton and Ripon ACC. The comparative figure for the same period last year was 91 children in North Yorkshire with 14 of those been from Skipton and Ripon.

## **7.0 School Finance**

### **Factors affecting the short, medium and long term sustainability of (rural) schools**

#### **7.1 Schools in Financial Difficulty – the countywide position**

As of March 2020 the overall position for North Yorkshire Schools was:

- 37 schools with accumulated deficits totalling £7.2M
- This was an increase of £2.2M from 2018/19 (after adjusting for school closures, amalgamations and academy conversions in 2019/20)
- Deficits range from £1k (small primary) up to £1.6M (special school)
- Average primary school in deficit is £45k
- Average secondary school in deficit is £521k
- Of the 37 schools, 19 are predicting that their position will deteriorate
- 18 schools are projected to improve their position, but only 9 are projected to get back into surplus

#### **7.2 School Projections - Based on May 2020/21 Start budgets**

- 115 LA maintained schools (49%) are projecting an in-year deficit in 2020/21
- 7 schools will move from a surplus balance to a deficit balance by March 2021
- 15% of LA maintained schools are in deficit – that is projected to rise to just over one in five by 2021/22 and two out of every five by March 2023.

	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
<b>Number of Schools in Deficit</b>	54	47	37	35	55	93
<b>Value of Deficit</b>	£4.4M	£6.0M	£7.2M	£9.4M	£12.5M	£18.3M
<b>Proportion of schools in deficit</b>	19%	18%	15%	15%	23%	40%

### 7.3 Funding

- Concern around overall quantum of funding given cost pressures (e.g. future pay awards, additional expenditure and income loss associated with Covid-19))
- North Yorkshire secondary schools are placed 133 out of 149 local authorities in terms of funding. On average, a school in North Yorkshire will receive £5,151 per pupil in 2020-21 compared to a national average of £5,496. Comparing the funding for a 1,500 pupil secondary school this equates to a difference in funding of £0.5m
- For primary schools, a North Yorkshire school will receive on average £4,347 per pupil compared to a national average of £4,279.
- Concern over impact of continued high needs financial pressures on school budgets
- North Yorkshire has a number of schools that, geographically, are vital in serving their local communities. Inadequate sparsity funding and general financial pressures, particularly for smaller secondary schools, continue to be a significant concern.

### 7.4 Schools in Financial Difficulty – Skipton and Ripon

2 nursery schools, 57 primary school budgets, 5 secondary schools, 2 special schools, 1 PRU

2020/21	2022/23
6 schools projecting to be in deficit by March 2021; 9% of schools in Skipton and Ripon	29 schools projecting to be in deficit by March 2023; 43% of schools in Skipton and Ripon
3 primaries; 1 secondary; 1 special; 1 PRU	21 primaries; 3 secondaries; 2 specials, 2 nurseries and 1 PRU
Total projected value of deficits = £3M	Total projected value of deficits = £4.4M
Projected average primary deficit = £40k; Projected average secondary deficit = £894k Projected average special deficit = £1.9M Projected average PRU deficit = £125k	Projected average nursery deficit = £187k; Projected average primary deficit = £49k Projected average secondary deficit = £382k Projected average special deficit = £888k Projected PRU deficit = £59k

## 8.0 Planning school places

### 8.1 School sustainability

The sustainability of schools is largely influenced by three key factors which are usually closely related to each other:

- Falling pupil rolls

- School standards
- Financial difficulty

Where school closures have regrettably occurred in North Yorkshire all of these factors have been relevant. There have been 10 closures in the county over the last 3 years, 5 of those were within this constituency area.

Following discussions and working closely with the Church of England Diocese of Leeds, North Yorkshire County Council is currently consulting on a proposal to close Kell Bank school with effect from the 31 August 2021. Kell Bank is a Church of England Voluntary Controlled Primary school in the Masham area.

The current consultation closes on the 21 December 2020 and the County Council's Executive will review the responses to the consultation on 26 January 2021 and decide either to halt the process or to publish statutory notices, with a final decision scheduled to be taken on 23 March 2021.

## **8.2 Collaborative working**

Collaborative working is two or more schools working together to the mutual benefit of their pupils with the overall aim of improving outcomes for all. This has the potential to broaden opportunities and contribute to efficiencies. There are seven primary federations in the Skipton and Ripon area. In one of these federations there are 4 maintained schools with a single governing body and Headteacher and the rest are made up of 2 primary schools.

There is a proposed federation of five primary schools in Nidderdale (currently 4 of these schools are in an existing two school federation) for which the school governing bodies started a consultation early this year. They subsequently decided to pause this consultation due to the current pandemic.

## **8.3 Pupil rolls – current and future**

The County Council has a statutory duty to ensure sufficient school places are available for every child under the Education Act 1996. For this purpose, it groups schools together into planning areas in accordance with the requirements of the Education and Skills Funding Agency. Appendix 1 shows the planning areas together with:

- Capacity in the planning area
- Current numbers on roll
- Projected future numbers
- Projected impact of approved housing developments

The County Council is carefully monitoring pupil numbers across the Skipton and Ripon constituency area. A large proportion of the constituency is rural and served by small schools located within villages. Across the constituency schools have worked innovatively to mitigate these challenges including forming local federations. Like all small schools the fluctuation of pupil numbers exacerbates the already challenging nature of school funding.

The picture in the constituency area mirrors that in the rest of the County namely projected growth and new housing in the urban areas contrasting with declining numbers and little new housing in the rural locations. There are several social and economic reasons for this including the availability and price of housing and

employment factors. Currently we have several areas where the numbers on roll are falling and we have surplus capacity in the School system.

Appendix 1 does not include projections of pupil yield from sites proposed in the recently adopted Harrogate Borough Council Local Plan or the Craven Local Plan that do not yet have planning approval. Within the constituency area, Skipton town and Ripon will accommodate most of the housing growth over the Local Plan Period.

The key points to note within LA planning areas across the constituency area are:

#### **8.4 Primary**

##### **Ripon Town**

In addition to a number of current developments on-site or those with outstanding permission within Ripon Town, an outline planning application for 1,300 units at Claro Barracks, Deverell Barracks and Laver Banks has been submitted to Harrogate Borough Council and this includes land for a new two form entry primary school. There is some limited capacity in existing primary schools in Ripon to cater for the first phase of housing development (at Deverell Barracks). CYPS are working collaboratively with Homes England and Defence Infrastructure Organisation on the provision of a school site on part of Claro Barracks and associated s.106 education contributions. It is currently anticipated that a new primary school will be provided in 2025.

##### **Masham**

Although there are indicated sites within the Local Plan for Harrogate District, none of these sites are currently being developed.

##### **Boroughbridge**

Although there a high number of housing permissions in this area, we are not yet seeing an impact on local school places but are monitoring the situation carefully in Boroughbridge Town and Kirby Hill.

##### **Harrogate Primary Outer**

The significant housing development planned/underway in the Harrogate west area which will affect Beckwithshaw School has been reported in the Schools, educational achievement and sustainability report to the Harrogate and Knaresborough Area Constituency Committee.

##### **Skipton Town**

During the consultation on the Craven Local Plan the need for two additional primary schools within Skipton town was identified. Based on normal pupil yield from new housing there are forecast to be a further 219 pupils from existing housing permissions, and 351 pupils from the proposed Local Plan allocations. This will result in a shortfall of 326 places for primary aged pupils in Skipton town if all Local Plan housing allocations are built out. We therefore requested two new sites for primary school provision of 210 places each. It was suggested that one of these could be located on land already within NYCC's ownership to the north west of the town (Raikeswood Drive), and the other could be within sites to the east of the town (Airedale Ave and Elsey Croft). Other options are also being explored in terms of providing additional places at existing schools.

## 8.5 Secondary

### Ripon Secondary Schools

There are three secondary schools in the Ripon area; Ripon Grammar School, Outwood Ripon Academy and Nidderdale High School and Community College, Pateley Bridge. The scale of anticipated development for Ripon and the surrounding area, including the Ripon Barracks site, does not warrant the introduction of a new secondary school in the town area. The LA is expecting to secure developer contributions to enable the expansion of provision on an existing secondary town site(s) and have commenced discussions about how to introduce additional capacity.

### Skipton Secondary Schools

It is not expected that the new housing in Skipton will warrant the need for additional secondary school places in the town. There are currently 568 surplus places across the secondary schools in Skipton and the estimated pupil yield from new housing is not expected to exceed that number.

### South Craven School

The Bradford Local Plan includes a target for new homes in Silsden of 1,200 homes, and in Steeton and Eastburn of 700 homes. Using our usual multiplier of 1 secondary aged pupil from every 8 houses, this would generate approximately 238 secondary aged pupils. The Craven Local Plan includes proposals for housing in Glusburn/Crosshills, Cononley, Cowling, Farnhill & Kildwick, Sutton-in-Craven, which would generate approximately 20 secondary aged pupils. These would be in addition to the pupils from current housing permissions shown in Appendix 1.

South Craven School currently has around 182 pupils from outside its catchment area from the Skipton area, and around 291 pupils from outside its catchment area, mainly from the Bradford Local Authority area. If there were increased demand from within its catchment area, the proportion of out-of-catchment area pupils would decrease over time.

## 9.0 Recommendation

- 9.1** That Members note the report and consider how they can influence the factors that affect School sustainability in the Skipton and Ripon area.

Authors: Amanda Newbold (Assistant Director – Education and Skills), Howard Emmett (Assistant Director – Strategic Resources), Jane Le-Sage (Assistant Director – Inclusion), Andrew Dixon (Strategic Planning Manager)

## Appendices

Appendix 1 – Planning Areas and forecast surplus/shortfall school places

## Appendix 1

	Places available as at 2019/20	Number on roll 2015/ 16	Number on roll 2019/ 20	Surplus capacity 2019/20	Forecast pupils as at 2024/25	Pupils from current permissions until 2024/25	Surplus capacity 2024/25
<b>PRIMARY PLANNING AREAS</b>							
<b>Boroughbridge Primary</b> Boroughbridge Primary* Kirkby Hill CE Rocliffe CE	474	379	330	144	324	154	-4
<b>Boroughbridge Primary Outer</b> Dishforth Airfield CP Great Ouseburn CP* Green Hammerton CE* Kirk Hammerton CE* Marton-cum-Grafton CE* Nun Monkton Primary* St Peter's Brafferton CE* Staveley CP*	784	496	551	233	553	47	184
	<b>1258</b>	<b>875</b>	<b>881</b>	<b>377</b>	<b>877</b>	<b>201</b>	<b>180</b>
<b>Harrogate Primary Outer</b> All Saint's CE School* Askwith CP Beckwithshaw CP Birstwith CE Admiral Long CE Darley CP Follifoot CE* Hampsthwaite CE* Kettlesing Felliscliffe CP Killinghall CE* North Rigton CE Ripley Endowed* Sicklinghall CE* Spofforth CE*	1268	1118	1198	70	1199	136	-67
<b>Masham Primary</b> Kell Bank CE Primary Masham CE VA Primary	151	142	128	23	141	19	-9
<b>Nidderdale Primary Outer</b> Dacre Braithwaite CE Fountains Earth, Lofthouse CE Glasshouses CP Summerbridge CP	263	232	211	52	207	21	35
<b>North Craven Primary Outer</b> Austwick CE Bentham CP Giggleswick Primary Hellifield CP Ingleton Primary Long Preston Endowed VA	729	554	499	230	509	68	152
<b>Pateley Bridge Primary</b> St Cuthbert's CE Primary	119	87	83	36	78	7	34
<b>Ripon Primary</b> Holy Trinity CofE Infant School Holy Trinity CofE Junior School Moorside Primary School Outwood Academy Greystone Ripon Cathedral CE Sharow CE St Wilfrid's Catholic Primary	1320	1252	1168	152	1079	198	43
<b>Ripon Primary Outer</b> Bishop Monkton CE Burton Leonard CE Fountains CE Grewelthorpe CE Kirkby Malzeard CE Markington CE North Stainley CE Skelton Newby Hall CE	647	578	537	110	512	35	100
	<b>1967</b>	<b>1830</b>	<b>1705</b>	<b>262</b>	<b>1591</b>	<b>233</b>	<b>143</b>

<b>Settle Primary</b> Settle CE	210	186	180	30	195	10	5
<b>Skipton Primary</b> Christ Church CE Skipton Parish Church CE Skipton, Greatwood CP Skipton, Water Street CP St Stephen's Catholic	1118	967	963	155	933	219	-34
<b>Skipton Primary Outer</b> Bradleys Both CP Burnsall VA Primary Carleton Endowed CE Cracoe and Rylstone CE Embsay CE Gargrave CE Grassington CE Kettlewell Primary Kirkby in Malhamdale United VA The Boyle and Petyt Primary Thornton in Craven CP Threshold School	1274	1009	1051	223	995	57	222
	<b>2392</b>	<b>1976</b>	<b>2014</b>	<b>378</b>	<b>1928</b>	<b>276</b>	<b>188</b>
<b>South Craven Primary</b> Glusburn CP Sutton in Craven CE Sutton-in-Craven CP	731	595	699	32	704	39	-12
<b>South Craven Primary Outer</b> Cononley CP Cowling CP Kildwick CE Lothersdale Primary	508	516	515	-7	466	23	19
	<b>1239</b>	<b>1111</b>	<b>1214</b>	<b>25</b>	<b>1170</b>	<b>62</b>	<b>7</b>
<b>Thirsk Outer</b> Alanbrooke School* Baldersby St James CE Carlton Miniott Primary * Dishforth CE Knayton CE* Pickhill CE* Sessay CE* South Kilvington CE* Topcliffe CE Academy*	968	754	864	104	837	82	49
<b>SECONDARY PLANNING AREA</b>							
<b>Harrogate &amp; Rural Secondary</b> Harrogate Grammar* Rossett School* Harrogate High* St John Fisher Catholic High* St Aidan's CE High* Nidderdale High	<b>7685</b>	<b>7610</b>	<b>7879</b>	<b>-194</b>	<b>8200</b>	<b>208</b>	<b>-723</b>
<b>Mid Craven Secondary</b> Ermysted's Grammar School Skipton Girls' High School The Skipton Academy Upper Wharfedale School	<b>2831</b>	<b>2341</b>	<b>2263</b>	<b>568</b>	<b>2409</b>	<b>96</b>	<b>326</b>
<b>North Craven Secondary</b> Settle College	<b>675</b>	<b>589</b>	<b>645</b>	<b>30</b>	<b>608</b>	<b>43</b>	<b>24</b>
<b>Ripon &amp; Rural Secondary</b> Outwood Academy Ripon Ripon Grammar School	<b>1656</b>	<b>1434</b>	<b>1614</b>	<b>42</b>	<b>1532</b>	<b>47</b>	<b>77</b>
<b>South Craven Secondary</b> South Craven School	<b>1806</b>	<b>1726</b>	<b>1796</b>	<b>10</b>	<b>1993</b>	<b>33</b>	<b>-220</b>

\* School outside the constituency area

Figures above take into account outstanding housing permissions but not Local Plan proposals.



**NORTH YORKSHIRE COUNTY COUNCIL**  
**Skipton and Ripon Area Constituency Committee**  
**10am on 17 December 2020**  
**Committee Work Programme**

**1.0 Purpose of Report**

That Members review the committee work programme, taking into account the impact of the pandemic upon the communities in the constituency area and the way in which organisations provide services to people living in the area.

**2.0 Work Programme**

The Work Programme is attached at **Appendix 1** and Members are asked to consider, amend and add to the Committee's draft work programme, as required.

**3.0 Remit of the committee**

The Area Constituency Committees:

- Act as a forum for Members to bring forward issues affecting their local Electoral Divisions
- Hear and respond to questions and statements from members of the public relating to anything affecting the community within the constituency area
- Agree a Work Programme which lists items of business which the Committee wishes to consider at future meetings
- Undertake meaningful scrutiny of local health issues within their constituency area, complementing the strategic work undertaken by the Scrutiny of Health Committee
- Undertake meaningful scrutiny of local transport issues within their constituency area, complementing the strategic work undertaken by Transport, Economy and Environment Overview and Scrutiny Committee
- Act as consultees in major decisions that affect their constituency area (including responding to consultations)
- Make recommendations on the application of Innovation funding (supported by the Stronger Communities Team)
- Develop a working relationship with the local MP, sharing updates and information on relevant local issues.

**4.0 Scheduled committee dates**

Forthcoming committee dates are:

- 10am on 7 January 2021
- 10am on 11 March 2021
- 10am on 27 May 2021
- 10am on 2 September 2021
- 10am on 16 December 2021.

All meetings will be live broadcast to the Council YouTube pages using Microsoft Teams.

**5.0 Recommendation**

That members review the committee work programme, taking into account the impact of the pandemic upon the communities in the constituency area and the way in which organisations provide services to people living in the area.

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2 December 2021

**Skipton and Ripon Area Constituency Committee  
Work Programme 2020 – dated 2 December 2020**

**Informal meetings of the committee held during the peak of the pandemic when formal meetings of the Council for most committees were postponed**

2 April 2020, 23 April 2020, 14 May 2020, 4 June 2020, 16 July 2020, 3 September 2020

**10am on 14 October 2020 – live broadcast remote meeting**

Committee discussion with local MP	An opportunity for committee members to discuss issues of key concern in the constituency
Tourism and economic development	Tourism and the promotion of local heritage and natural environment - Business and Environment Services, NYCC – Matt O'Neill, AD Growth, Planning and Trading Standards, BES, NYCC

**10am on 17 December 2020 – live broadcast remote meeting**

Committee discussion with local MP	An opportunity for committee members to discuss issues of key concern in the constituency
Sustainable schools	Annual Education Report – Andrew Dixon, CYPS
Public Health	Public consultation on services changes proposed for the Healthy Child Programme – Mike Rudd, HAS
Community Safety	Fire and Rescue Service update on Integrated Risk Management Plan – deferred to a later date

**10am on 7 January 2021 – live broadcast remote meeting**

Committee discussion with local MP	An opportunity for committee members to discuss issues of key concern in the constituency
Annual Council Budget Review	Additional meeting to review the annual Council budget and make recommendations to Executive – Gary Fielding
Transport and access	Harrogate Transport Improvement Programme

**10am on 11 March 2021 – live broadcast remote meeting**

Committee discussion with local MP	An opportunity for committee members to discuss issues of key concern in the constituency
Castleberg Community Hospital, Giggleswick	Final update from Lynne Scrutton from AWC CCG, colleagues from NHS Property Services and Airedale FT
Tourism and economic development	Tourism and the promotion of local heritage and natural environment (6 month update) - Business and Environment Services, NYCC – Matt O'Neill, AD Growth, Planning and Trading Standards, BES, NYCC
Highways	Operation of the permit scheme for highways works and the quality of work undertaken by utilities companies
Schools	Regulation or and support for home schooling – concerns that not all children being home schooled are taught to an agreed standard, CYPS, NYCC
One Public Estate	Gary Fielding and Jon Holden from North Yorkshire County Council to provide an update on the 'one public estate' approach in the committee area, with a particular focus upon the former Settle Middle school site

**Dates of future meetings:** 27 May 2021, 2 September 2021, 16 December 2021.

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